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Agenda item 163

Financing of the African Union-United Nations Hybrid Operation in Darfur

Report of the Fifth Committee

Rapporteur: Ms. Diana Minyi **Lee** (Singapore)

I. Introduction

1. At its 2nd plenary meeting, on 16 September 2016, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its seventy-first session the item entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur" and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 30th and 39th meetings, on 3 May and 29 June 2017. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records.[1]

3. For its consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the budget performance of the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2015 to 30 June 2016 (A/71/642);

(b) Report of the Secretary-General on the budget for the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2017 to 30 June 2018 (A/71/775);

(c) Related report of the Advisory Committee on Administrative and Budgetary Questions (A/71/836/Add.7).

[1] A/C.5/71/SR.30 and A/C.5/71/SR.39.

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II. Consideration of draft resolution A/C.5/71/L.36

4. At its 39th meeting, on 29 June, the Committee had before it a draft resolution entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur" (A/C.5/71/L.36), submitted by the Chair of the Committee on the basis of informal consultations coordinated by the representative of Estonia.

5. At the same meeting, the Committee adopted draft resolution A/C.5/71/L.36 without a vote (see para. 6).

III. Recommendation of the Fifth Committee

6. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the African Union-United Nations Hybrid Operation in Darfur

The General Assembly,

Having considered the reports of the Secretary-General on the financing of the African Union-United Nations Hybrid Operation in Darfur[1] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[2]

Recalling Security Council resolution 1769 (2007) of 31 July 2007, by which the Council established the African Union-United Nations Hybrid Operation in Darfur for an initial period of 12 months from 31 July 2007, and the subsequent resolutions by which the Council extended the mandate of the Operation, the latest of which was resolution 2296 (2016) of 29 June 2016, by which the Council extended the mandate of the Operation until 30 June 2017,

Recalling also its resolution 62/232 A of 22 December 2007 on the financing of the Operation and its subsequent resolutions thereon, the latest of which was resolution 70/284 of 17 June 2016,

Reaffirming the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000,

Mindful of the fact that it is essential to provide the Operation with the financial resources necessary to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

Noting the hybrid nature of the Operation, and in that regard stressing the importance of ensuring full coordination of efforts between the African Union and the United Nations at the strategic level, unity of command at the operational level and clear delegation of authority and accountability lines,

1. *Requests* the Secretary-General to entrust the Head of Mission with the task of formulating future budget proposals in full accordance with the provisions of its resolutions 59/296 of 22 June 2005, 60/266 of 30 June 2006, 61/276 of 29 June 2007, 64/269 of 24 June 2010, 65/289 of 30 June 2011, 66/264 of 21 June 2012, 69/307 of 25 June 2015 and 70/286 of 17 June 2016, as well as other relevant resolutions;

2. *Takes note* of the status of contributions to the African Union-United Nations Hybrid Operation in Darfur as at 30 April 2017, including the contributions outstanding in the amount of 83.3 million United States dollars, representing some 1 per cent of the total assessed contributions, notes with concern that only 97 Member States have paid their assessed contributions in full, and urges all other Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

3. *Expresses its appreciation* to those Member States that have paid their assessed contributions in full, and urges all other Member States to make every

[1] A/71/642 and A/71/775.
[2] A/71/836/Add.7.

possible effort to ensure payment of their assessed contributions to the Operation in full;

4. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

5. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

6. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

7. *Requests* the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates;

8. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,[2] subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

9. *Requests* the Secretary-General to ensure the full implementation of the relevant provisions of its resolutions 59/296, 60/266, 61/276, 64/269, 65/289, 66/264, 69/307 and 70/286;

10. *Also requests* the Secretary-General to take all action necessary to ensure that the Operation is administered with a maximum of efficiency and economy;

Budget performance report for the period from 1 July 2015 to 30 June 2016

11. *Takes note* of the report of the Secretary-General on the budget performance of the Operation for the period from 1 July 2015 to 30 June 2016;[3]

Estimates for the period from 1 July to 31 December 2017

12. *Recalls* paragraph 26 of the report of the Advisory Committee,[2] notes the strategic review undertaken by the Secretary-General, and requests the Secretary-General to submit at the main part of its seventy-second session a revised budget proposal for 2017/18 reflecting the decisions that may be taken by the Security Council;

13. *Authorizes* the Secretary-General to enter into commitments for the Operation in a total amount not exceeding 486,000,000 dollars for the period from 1 July to 31 December 2017;

Financing of the commitment authority

14. *Decides* to apportion among Member States the amount of 486,000,000 dollars for the period from 1 July to 31 December 2017, at a monthly rate of 81,000,000 dollars, in accordance with the levels updated in its resolution 70/246 of 23 December 2015, taking into account the scale of assessments for 2017, as set out in its resolution 70/245 of 23 December 2015, subject to a decision of the Security Council to extend the mandate of the Operation;

15. *Also decides* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment

[3] A/71/642.

among Member States, as provided for in paragraph 14 above, their respective share in the Tax Equalization Fund of 12,358,900 dollars, representing the estimated staff assessment income approved for the Operation for the period from 1 July to 31 December 2017;

Estimates for the support account for peacekeeping operations, the United Nations Logistics Base at Brindisi, Italy, and the Regional Service Centre in Entebbe, Uganda, for the period from 1 July 2017 to 30 June 2018

16. *Decides* to appropriate to the Special Account for the African Union-United Nations Hybrid Operation in Darfur the amount of 33,563,700 dollars for the period from 1 July 2017 to 30 June 2018, comprising 24,578,400 dollars for the support account for peacekeeping operations, 6,145,700 dollars for the United Nations Logistics Base at Brindisi, Italy, and 2,839,600 dollars for the Regional Service Centre in Entebbe, Uganda;

Financing of the appropriation

17. *Decides* to apportion among Member States the amount of 33,563,700 dollars for the period from 1 July 2017 to 30 June 2018, at a monthly rate of 2,796,975 dollars, in accordance with the levels updated in its resolution 70/246, taking into account the scale of assessments for 2017 and 2018, as set out in its resolution 70/245, subject to a decision of the Security Council to extend the mandate of the Operation;

18. *Also decides* that, in accordance with the provisions of its resolution 973 (X), there shall be set off against the apportionment among Member States, as provided for in paragraph 17 above, their respective share in the Tax Equalization Fund of 2,879,200 dollars, comprising the prorated share of 2,144,100 dollars of the estimated staff assessment income approved for the support account, the prorated share of 472,000 dollars of the estimated staff assessment income approved for the United Nations Logistics Base and the prorated share of 263,100 dollars of the estimated staff assessment income approved for the Regional Service Centre;

19. *Further decides* that, for Member States that have fulfilled their financial obligations to the Operation, there shall be set off against their apportionment, as provided for in paragraph 14 above, their respective share of the unencumbered balance and other revenue in the amount of 84,472,500 dollars in respect of the financial period ended 30 June 2016, in accordance with the levels updated in its resolution 70/246, taking into account the scale of assessments for 2016, as set out in its resolution 70/245;

20. *Decides* that, for Member States that have not fulfilled their financial obligations to the Operation, there shall be set off against their outstanding obligations their respective share of the unencumbered balance and other revenue in the amount of 84,472,500 dollars in respect of the financial period ended 30 June 2016, in accordance with the scheme set out in paragraph 19 above;

21. *Also decides* that the increase of 72,600 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2016 shall be added to the credits in the amount of 84,472,500 dollars referred to in paragraphs 19 and 20 above;

22. *Emphasizes* that no peacekeeping mission shall be financed by borrowing funds from other active peacekeeping missions;

23. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel participating in the

Operation under the auspices of the United Nations, bearing in mind paragraphs 5 and 6 of Security Council resolution 1502 (2003) of 26 August 2003;

24. *Invites* voluntary contributions to the Operation in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

25. *Decides* to include in the provisional agenda of its seventy-second session the item entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur".

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Financing of the activities arising from Security Council resolution 1863 (2009)

Report of the Fifth Committee

Rapporteur: Ms. Diana Minyi **Lee** (Singapore)

I. Introduction

1. At its 2nd plenary meeting, on 16 September 2016, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its seventy-first session the item entitled "Financing of the activities arising from Security Council resolution 1863 (2009)" and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 31st and 39th meetings, on 5 May and 29 June 2017. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records.[1]

3. For its consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the budget performance of the African Union Mission in Somalia for the period from 1 July 2015 to 30 June 2016 (A/71/630);

(b) Report of the Secretary-General on the budget for the United Nations Support Office in Somalia for the period from 1 July 2017 to 30 June 2018 (A/71/788);

(c) Related report of the Advisory Committee on Administrative and Budgetary Questions (A/71/836/Add.6).

[1] A/C.5/71/SR.31 and A/C.5/71/SR.39.

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II. Consideration of draft resolution A/C.5/71/L.37

4. At its 39th meeting, on 29 June, the Committee had before it a draft resolution entitled "Financing of the activities arising from Security Council resolution 1863 (2009)" (A/C.5/71/L.37), submitted by the Chair of the Committee on the basis of informal consultations coordinated by the representative of New Zealand.

5. At the same meeting, the Committee adopted draft resolution A/C.5/71/L.37 without a vote (see para. 6).

III. Recommendation of the Fifth Committee

6. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the activities arising from Security Council resolution 1863 (2009)

The General Assembly,

Having considered the report of the Secretary-General on the budget performance of the United Nations Support Office for the African Union Mission in Somalia[1] and the report of the Secretary-General[2] on the budget for the United Nations Support Office in Somalia[3] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[4]

Recalling Security Council resolution 1863 (2009) of 16 January 2009, in which the Council expressed its intent to establish a United Nations peacekeeping operation in Somalia as a follow-on force to the African Union Mission in Somalia, subject to a further decision of the Council by 1 June 2009, and requested the Secretary-General, in order for the forces of the Mission to be incorporated into a United Nations peacekeeping operation, to provide a United Nations logistical support package to the Mission, including equipment and services,

Recalling also the subsequent resolutions of the Council by which the logistical support package for the Mission was extended, the latest of which was resolution 2355 (2017) of 26 May 2017, by which the Council extended the logistical support package until 31 August 2017,

Recalling further its resolution 63/275 A of 7 April 2009 on the financing of the activities arising from Security Council resolution 1863 (2009) and its subsequent resolutions thereon, the latest of which was resolution 70/285 of 17 June 2016,

Reaffirming the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000,

Noting with appreciation that voluntary contributions have been made to the United Nations Trust Fund established to support the African Union Mission in Somalia,

1. *Takes note* of the status of contributions to the United Nations Support Office in Somalia[3] as at 30 April 2017, including the contributions outstanding in the amount of 36.3 million United States dollars, representing some 1 per cent of the total assessed contributions, notes with concern that only 98 Member States have paid their assessed contributions in full, and urges all other Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

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[1] A/71/630.

[2] A/71/788.

[3] Pursuant to Security Council resolution 2245 (2015) of 9 November 2015, the United Nations Support Office for the African Union Mission in Somalia was renamed the United Nations Support Office in Somalia.

[4] A/71/836/Add.6.

2. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,[4] subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

3. *Recalls* paragraph 36 of the report of the Advisory Committee and requests the Secretary-General to include in his report to the General Assembly at its seventy-second session specific information concerning efficiency gains achieved through the implementation of Umoja;

Budget performance report for the period from 1 July 2015 to 30 June 2016

4. *Takes note* of the report of the Secretary-General on the budget performance of the United Nations Support Office for the African Union Mission in Somalia for the period from 1 July 2015 to 30 June 2016;[1]

Budget estimates for the period from 1 July 2017 to 30 June 2018

5. *Decides* to appropriate to the Special Account for the United Nations Support Office in Somalia the amount of 622,193,500 dollars for the period from 1 July 2017 to 30 June 2018, inclusive of 582,000,000 dollars for the maintenance of the Support Office, 29,433,300 dollars for the support account for peacekeeping operations, 7,359,600 dollars for the United Nations Logistics Base at Brindisi, Italy, and 3,400,600 dollars for the Regional Service Centre in Entebbe, Uganda;

Financing of the appropriation

6. *Decides* to apportion among Member States the amount of 103,698,917 dollars for the period from 1 July to 31 August 2017, in accordance with the levels updated in its resolution 70/246 of 23 December 2015, taking into account the scale of assessments for 2017, as set out in its resolution 70/245 of 23 December 2015;

7. *Also decides* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 6 above, their respective share in the Tax Equalization Fund of 1,412,367 dollars, comprising the estimated staff assessment income of 837,734 dollars approved for the Support Office, the prorated share of 427,933 dollars of the estimated staff assessment income approved for the support account, the prorated share of 94,200 dollars of the estimated staff assessment income approved for the United Nations Logistics Base and the prorated share of 52,500 dollars of the estimated staff assessment income approved for the Regional Service Centre;

8. *Further decides* to apportion among Member States the amount of 518,494,583 dollars for the period from 1 September 2017 to 30 June 2018 at a monthly rate of 51,849,458 dollars, in accordance with the levels updated in its resolution 70/246, taking into account the scale of assessments for 2017 and 2018, as set out on its resolution 70/245, subject to the decision of the Security Council to extend the mandate of the Support Office;

9. *Decides* that, in accordance with the provisions of its resolution 973 (X) there shall be set off against the apportionment among Member States, as provided for in paragraph 8 above, their respective share in the Tax Equalization Fund of 7,061,833 dollars, comprising the estimated staff assessment income of 4,188,666 dollars approved for the Support Office, the prorated share of 2,139,667 dollars of the estimated staff assessment income approved for the support account, the prorated share of 471,000 dollars of the estimated staff assessment

income approved for the United Nations Logistics Base and the prorated share of 262,500 dollars of the estimated staff assessment income approved for the Regional Service Centre;

10. *Also decides* that, for Member States that have fulfilled their financial obligations to the Support Office, there shall be set off against their apportionment, as provided for in paragraph 6 above, their respective share of the unencumbered balance and other revenue in the amount of 20,118,600 dollars in respect of the financial period ended 30 June 2016, in accordance with the levels updated in its resolution 70/246, taking into account the scale of assessments for 2016, as set out in its resolution 70/245;

11. *Further decides* that, for Member States that have not fulfilled their financial obligations to the Support Office, there shall be set off against their outstanding obligations their respective share of the unencumbered balance and other revenue in the amount of 20,118,600 dollars in respect of the financial period ended 30 June 2016, in accordance with the scheme set out in paragraph 10 above;

12. *Decides* that the increase of 328,200 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2016 shall be added to the credits in the amount of 20,118,600 dollars referred to in paragraphs 10 and 11 above;

13. *Invites* voluntary contributions to the United Nations Trust Fund established to support the African Union Mission in Somalia;

14. *Decides* to include in the provisional agenda of its seventy-second session the item entitled "Financing of the activities arising from Security Council resolution 1863 (2009)".